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HOUSE OF REPRESENTATIVES

H. No. 7006

By Representatives Gatchalian, Villa, Fortes, Tarriela, Fresnedi, Acharon, Corvera, Zubiri, Mariano-Hernandez, Tan (K.M.), Cruz (R.), Morden, Palma, Bordado, Marquez, Pleyto, Del Mar, Panaligan, Nograles (M.I.), Domingo, Suan, de Venecia, Cajayon-Uy, Nisay, Kho (R.), Peña, Roque, Garcia (D.), Plaza, Gutierrez, Ordanes, Vargas, Tan (J.), Gardiola, Violago, Tanchay, Solon, Go (M.), Dalog, Mastura, Garcia (J.A.), Khonghun, Dalipe, Singson (R.V.), Yu (J.V.), Yu (D.G.), Sakaluran, Garcia (P.J.) and Cagas, Per Committee Report No. 298

AN ACT

PROVIDING FOR THE AUTOMATIC INCOME CLASSIFICATION OF PROVINCES, CITIES, AND MUNICIPALITIES, AMENDING FOR THE PURPOSE SECTION 8 OF REPUBLIC ACT NO. 7160, OTHERWISE KNOWN AS THE LOCAL GOVERNMENT CODE OF 1991, AS AMENDED

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

- **SECTION 1**. This Act shall be known as the "Automatic Income Classification Act for Local Government Units".
- **SEC. 2.** Section 8 of Republic Act (RA) No. 7160, as amended, is hereby amended to read as follows:
- "Section. 8. Division, Merger, AND AUTOMATIC INCOME
 CLASSIFICATION AND RECLASSIFICATION.
 - (A) **DIVISION AND MERGER.** Division and merger of existing local government units shall comply with the same requirements herein prescribed for their creation: *Provided, however,* That such division shall not reduce the income, population, or land area of the local government unit or units concerned to less than the minimum requirements prescribed in this Code: *Provided, further,* That the income classification of the original local government unit or units shall not fall below its current classification prior to such division.

[The income classification of local government units shall be updated within six (6) months from the effectivity of this Code to reflect the changes of their financial position resulting from the increased revenues as provided herein.]"

(B) INCOME CLASSIFICATION. -

- 1. CLASSIFICATION OF PROVINCES. PROVINCES SHALL BE CLASSIFIED INTO SIX (6) CLASSES, ACCORDING TO INCOME RANGE BASED ON THE AVERAGE ANNUAL REGULAR INCOME FOR TWO (2) FISCAL YEARS PRECEDING AN AUTOMATIC INCOME RECLASSIFICATION. THE CLASSIFICATION SHALL BE AS FOLLOWS:
- a. FIRST CLASS PROVINCES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF ONE BILLION TWO HUNDRED MILLION PESOS (P1,200,000,000.00) OR MORE;
- b. SECOND CLASS PROVINCES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF NINE HUNDRED MILLION PESOS (P900,000,000.00) OR MORE, BUT LESS THAN ONE BILLION TWO HUNDRED MILLION PESOS (P1,200,000,000.00);
- c. THIRD CLASS PROVINCES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF SEVEN HUNDRED MILLION PESOS (P700,000,000.00) OR MORE, BUT LESS THAN NINE HUNDRED MILLION PESOS (P900,000,000.00);
- d. FOURTH CLASS PROVINCES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF FIVE HUNDRED MILLION PESOS (P500,000,000.00) OR MORE, BUT LESS THAN SEVEN HUNDRED MILLION PESOS (P700,000,000.00);
- e. FIFTH CLASS PROVINCES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF THREE HUNDRED MILLION PESOS (P300,000,000.00) OR MORE, BUT LESS THAN FIVE HUNDRED MILLION PESOS (P500,000,000.00); AND
- f. SIXTH CLASS PROVINCES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF LESS THAN THREE HUNDRED MILLION PESOS (P300,000,000.00).

2. CLASSIFICATION OF CITIES. – CITIES SHALL BE CLASSIFIED INTO SEVEN (7) CLASSES, ACCORDING TO THEIR INCOME RANGE BASED ON THE AVERAGE ANNUAL REGULAR INCOME FOR TWO (2) FISCAL YEARS PRECEDING AN AUTOMATIC INCOME RECLASSIFICATION. THE CLASSIFICATION SHALL BE AS FOLLOWS:

- a. SPECIAL CLASS CITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF TWELVE BILLION PESOS (P12,000,000,000.00) OR MORE;
- b. FIRST CLASS CITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF ONE BILLION ONE HUNDRED MILLION PESOS (P1,100,000,000.00) OR MORE, BUT LESS THAN TWELVE BILLION PESOS (P12,000,000,000.00);
- c. SECOND CLASS CITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF NINE HUNDRED MILLION PESOS (P900,000,000.00) OR MORE, BUT LESS THAN ONE BILLION ONE HUNDRED MILLION PESOS (P1,100,000,000.00);
- d. THIRD CLASS CITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF SEVEN HUNDRED MILLION PESOS (P700,000,000.00) OR MORE BUT LESS THAN NINE HUNDRED MILLION PESOS (P900,000,000.00);
- e. FOURTH CLASS CITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF FIVE HUNDRED MILLION PESOS (P500,000,000.00) OR MORE, BUT LESS THAN SEVEN HUNDRED MILLION PESOS (P700,000,000.00);
- f. FIFTH CLASS CITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF THREE HUNDRED MILLION PESOS (P300,000,000.00) OR MORE, BUT LESS THAN FIVE HUNDRED MILLION PESOS (P500,000,000.00); AND
- g. SIXTH CLASS CITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF LESS THAN THREE HUNDRED MILLION PESOS (P300,000,000.00).
- **3. CLASSIFICATION OF MUNICIPALITIES.** MUNICIPALITIES SHALL BE CLASSIFIED INTO SIX (6) CLASSES, ACCORDING TO THEIR INCOME RANGE BASED ON THE AVERAGE ANNUAL REGULAR INCOME FOR TWO (2) FISCAL YEARS PRECEDING AN AUTOMATIC INCOME RECLASSIFICATION. THE CLASSIFICATION SHALL BE AS FOLLOWS:

a. FIRST CLASS – MUNICIPALITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF ONE HUNDRED FIFTY MILLION PESOS (P150,000,000.00) OR MORE;

- b. SECOND CLASS MUNICIPALITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF ONE HUNDRED MILLION PESOS (P100,000,000.00) OR MORE, BUT LESS THAN ONE HUNDRED FIFTY MILLION PESOS (P150,000,000.00);
- c. THIRD CLASS THE MUNICIPALITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF NINETY MILLION PESOS (P90,000,000.00) OR MORE BUT LESS THAN ONE HUNDRED MILLION PESOS (P100,000,000.00);
- d. FOURTH CLASS MUNICIPALITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF SIXTY MILLION PESOS (P60,000,000.00) OR MORE, BUT LESS THAN NINETY MILLION PESOS (P90,000,000.00);
- e. FIFTH CLASS MUNICIPALITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF FORTY MILLION PESOS (P40,000,000.00) OR MORE, BUT LESS THAN SIXTY MILLION PESOS (P60,000,000.00); AND
- f. SIXTH CLASS MUNICIPALITIES THAT HAVE OBTAINED AN AVERAGE ANNUAL REGULAR INCOME OF LESS THAN FORTY MILLION PESOS (P40,000,000.00).

WITHIN THIRTY (30) DAYS OF THE EFFECTIVITY OF THIS ACT, THE SECRETARY OF FINANCE SHALL CAUSE THE **PUBLICATION** OF THE **FIRST GENERAL INCOME** RECLASSIFICATION OF ALL EXISTING LOCAL GOVERNMENT UNITS BASED ON THE INCOME RANGE DETERMINED BY **SECRETARY** OF **FINANCE PURSUANT** TO THIS SECTION: PROVIDED, THAT THE FIRST GENERAL INCOME RECLASSIFICATION SHALL BE APPLICABLE ON THE FIRST DAY OF JANUARY OF THE IMMEDIATELY SUCCEEDING YEAR FOLLOWING ITS PUBLICATION.

(C) AUTOMATIC RECLASSIFICATION. – THE ANNUAL REGULAR INCOME SHALL BE COMPUTED FROM THE STATEMENT OF RECEIPTS AND EXPENDITURES (SRE) MAINTAINED BY THE BUREAU OF LOCAL GOVERNMENT FINANCE (BLGF). THE ANNUAL REGULAR INCOME REFERS TO REVENUES, INCLUDING FEES AND RECEIPTS ACTUALLY

REALIZED AND REPORTED YEARLY BY PROVINCES, CITIES, MUNICIPALITIES FROM **REGULAR** SOURCES. INCLUDING THE NATIONAL TAX ALLOTMENT (NTA) AND OTHER SHARES IN NATIONAL WEALTH BUT EXCLUSIVE OF NON-RECURRING RECEIPTS, SUCH AS NATIONAL AIDS, GRANTS, FINANCIAL ASSISTANCE, LOAN PROCEEDS, SALES OF ASSETS, MISCELLANEOUS INCOME, AND OTHER SIMILAR RECEIPTS OF LOCAL GOVERNMENT UNITS. FOR OF THIS SECTION. SHARES PURPOSES FROM NATIONAL WEALTH. EXCISE TAXES ON TOBACCO. **VALUE** COLLECTION **FROM INCREMENTAL** ADDED TAXES PURSUANT TO REPUBLIC ACT NO. 7643, AND THE INCOME PAID BY BUSINESS TAXES ENTERPRISES IN SPECIAL ECONOMIC ZONES UNDER REPUBLIC ACT NO. 7916, AS AMENDED, AND SUCH OTHER SHARES AS MAY BE GRANTED BY LAW TO THE PROVINCE, CITY OR MUNICIPALITY, SHALL BE CONSIDERED AS PART OF THE ANNUAL REGULAR INCOME.

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EVERY SIX (6) YEARS FROM THE FIRST GENERAL INCOME RECLASSIFICATION THE SECRETARY OF FINANCE SHALL UPDATE THE INCOME RANGES FOR THE INCOME CLASSIFICATION OF ALL PROVINCES, CITIES AND MUNICIPALITIES SET IN SUBSECTIONS 1, 2, AND 3 OF SUBPARAGRAPH (B) BASED ON THE ANNUAL REGULAR INCOME GROWTH RATE.

EVERY TWO (2) YEARS FOLLOWING THE FIRST GENERAL INCOME RECLASSIFICATION, THE SECRETARY OF FINANCE SHALL AUTOMATICALLY UPDATE THE INCOME CLASSIFICATION OF ALL LGUS WITHIN SIXTY (60) DAYS FROM THE DEADLINE FOR THE SUBMISSION OF THE YEAR-END REPORT.

INCOME CLASSIFICATION OF LOCAL THE Α GOVERNMENT UNIT SHALL BE UPGRADED WHEN ITS AVERAGE ANNUAL REGULAR INCOME FOR TWO (2) FISCAL YEARS EXCEEDS THE INCOME RANGE SET FOR ITS CURRENT INCOME CLASS. WHERE THE AVERAGE ANNUAL REGULAR INCOME OF AN LGU FALLS BELOW THE INCOME RANGE OF ITS CURRENT INCOME CLASS, IT SHALL BE PLACED ON A DOWNGRADE WARNING STATUS BY THE SECRETARY OF FINANCE. IF ITS INCOME CONTINUES TO FALL BELOW THE RANGE IN THE NEXT INCOME RECLASSIFICATION, THE CLASSIFICATION OF

CONCERNED LGU SHALL BE DOWNGRADED TO ITS CORRESPONDING INCOME CLASS.

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THE BLGF SHALL ISSUE A CERTIFICATION OF THE INCOME RECLASSIFICATION OF AN LGU; *PROVIDED*, *HOWEVER*, THAT THE NON-ISSUANCE OF THE CERTIFICATION SHALL NOT SUSPEND THE EFFECTS OF THE AUTOMATIC INCOME RECLASSIFICATION.

IN CASES OF UNMANAGEABLE PUBLIC SECTOR DEFICIT. THE SECRETARY OF FINANCE MAY RETAIN THE EXISTING **INCOME** CLASSIFICATION OR ORDER THE COMPUTATION AND REVISION OF THE **INCOME CLASSIFICATION** OF PROVINCES, **CITIES** AND MUNICIPALITIES TO REFLECT THE ACTUAL FINANCIAL SITUATION OF THE LGUS; PROVIDED, THAT, A PROVINCE, CITY OR MUNICIPALITY, WHICH HAS BEEN IN EXISTENCE FOR A PERIOD OF LESS THAN TWO (2) FISCAL YEARS IMMEDIATELY PRECEDING THE AUTOMATIC INCOME RECLASSIFICATION OF LGUS, AS HEREIN PROVIDED. SHALL BE CLASSIFIED ON THE BASIS OF ITS AVERAGE ANNUAL REGULAR INCOME DURING ITS EXISTENCE: FURTHER, IF **PROVINCE** PROVIDED. THAT Α OR MUNICIPALITY IS CREATED BEFORE THE YEAR OF THE AUTOMATIC RECLASSIFICATION OF LOCAL GOVERNMENT UNITS, IT SHALL BE CLASSIFIED ON THE BASIS OF THE ESTIMATED AGGREGATE NET SHARE OF INCOME FROM REGULAR SOURCES OF ITS COMPONENT CITIES AND MUNICIPALITIES IN THE CASE OF A PROVINCE, OR ITS COMPONENT BARANGAYS IN THE **CASE** OF MUNICIPALITY. INCLUDING THE CORRESPONDING ESTIMATED NTA OF THE NEWLY CREATED PROVINCE OR MUNICIPALITY PURSUANT TO SECTION 285 THIS ACT, DURING THE FISCAL YEAR IMMEDIATELY PRECEDING ITS CREATION. THIS RULE SHALL LIKEWISE APPLY TO A MUNICIPALITY THAT IS CONVERTED INTO A CITY, OR A CITY THAT IS CREATED OUT OF EXISTING MUNICIPALITIES OR BARANGAYS.

AMONG OTHER PURPOSES, THE INCOME CLASSIFICATION OF PROVINCES, CITIES, AND MUNICIPALITIES SHALL SERVE AS BASIS FOR THE:

1. DETERMINATION OF ADMINISTRATIVE AND STATUTORY AIDS, FINANCIAL GRANTS, AND OTHER FORMS OF ASSISTANCE TO LOCAL GOVERNMENTS;

2. DETERMINATION OF THE FINANCIAL CAPABILITY OF 1 LGUS TO UNDERTAKE DEVELOPMENTAL PROGRAMS AND 2 PRIORITY PROJECTS; 3 3. TOTAL ANNUAL OR SUPPLEMENTAL APPROPRIATION FOR 4 PERSONAL SERVICES OF A LOCAL GOVERNMENT UNIT FOR 5 ONE (1) FISCAL YEAR AS PROVIDED IN SECTION 325 (A) OF 6 LOCAL GOVERNMENT CODE OF 1991, AS AMENDED; 7 4. COMPENSATION ADJUSTMENT FOR LGU PERSONNEL AS 8 PROVIDED UNDER SECTION 10 OF EXECUTIVE ORDER NO. 9 201, OR THE SALARY STANDARDIZATION LAW OF 2015; 10 5. CREATION OF A NEW LGU WHEREIN SECTION 8 OF THE 11 LOCAL GOVERNMENT CODE OF 1991, AS AMENDED, 12 PROVIDES THAT THE DIVISION AND MERGER OF EXISTING 13 LGU SHALL NOT DOWNGRADE THE **INCOME** 14 CLASSIFICATION OF THE ORIGINAL UNIT; 15 6. NUMBER OF ELECTIVE MEMBERS IN THE SANGGUNIANG 16 BAYAN AS PROVIDED UNDER SECTION 2 OF REPUBLIC ACT 17 NO. 6637: 18 7. ISSUANCE OF A FREE PATENT TITLE TO RESIDENTIAL 19 LANDS AS PROVIDED UNDER REPUBLIC ACT NO. 10023: 20 8. MINIMUM WAGE OF DOMESTIC WORKERS AS PROVIDED 21 UNDER SECTION 24 OF REPUBLIC ACT NO. 10361; 22 9. GSIS INSURANCE COVERAGE OF LGU PROPERTIES IN 23 COMPLIANCE WITH SECTION 5 OF REPUBLIC ACT NO. 656, 24 OR THE PROPERTY INSURANCE LAW: 25 10. DETERMINATION OF THE PERCENTAGE OF 26 AGRICULTURAL LAND THAT CAN BE RECLASSIFIED AND 27 THE MANNER OF THEIR UTILIZATION OR DISPOSITION AS 28 STIPULATED IN SECTION 20 OF THIS CODE; AND 29 11. SUCH OTHER PURPOSES AS MAY BE PROVIDED UNDER 30 EXISTING LAWS AND REGULATIONS. 31 32 THE SECRETARY OF FINANCE SHALL ISSUE THE APPROPRIATE DEPARTMENT ORDERS FOR THE AUTOMATIC 33 INCOME CLASSIFICATION OF PROVINCES, CITIES AND 34 MUNICIPALITIES." 35

SEC. 3. A fourth or lower income class province, city or municipality which is reclassified as First, Second, or Third income class following the first general income reclassification shall not be required to provide for additional personal services and it may maintain its existing personnel complement prior to the reclassification, pursuant to civil service rules and regulations, until the next automatic income reclassification. In case of personnel transfers, resignations, or deaths, the LGU concerned may not fill up the vacant position or provide for its funding until the next succeeding general reclassification.

Any LGU that exceeds the limitations provided in Section 325 (a) of the Local Government Code of 1991, as amended, despite maintaining the status quo after it received a first, second, or third income class designation following the first general income reclassification shall not be considered in violation of Section 325 of the Local Government Code.

- **SEC. 4.** All existing income classifications of provinces, cities and municipalities shall continue to be in force and effect until superseded by the issuance of the first general income reclassification by the Secretary of Finance pursuant to this Act. Nothing herein shall be construed to eliminate or in any way diminish existing salaries and benefits granted by LGUs.
- **SEC. 5.** The Secretary of Finance shall issue rules and regulations to implement the provisions of this Act.
- **SEC. 6.** Executive Order No. 249, dated July 25, 1987 is hereby repealed. Section 8 of the Local Government Code of 1991, as amended, is hereby amended. All laws, presidential decrees, executive orders, presidential proclamations, rules and regulations which are inconsistent with this Act are hereby repealed, or amended accordingly.
- **SEC. 7.** This Act shall take effect fifteen (15) days after its complete publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,